

PROVIDING FOR CONSIDERATION OF THE BILL (H.R. 3578) TO AMEND THE BALANCED BUDGET AND EMERGENCY DEFICIT CONTROL ACT OF 1985 TO REFORM THE BUDGET BASELINE, AND PROVIDING FOR CONSIDERATION OF THE BILL (H.R. 3582) TO AMEND THE CONGRESSIONAL BUDGET ACT OF 1974 TO PROVIDE FOR MACROECONOMIC ANALYSIS OF THE IMPACT OF LEGISLATION

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FEBRUARY 1, 2012.—Referred to the House Calendar and ordered to be printed

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Mr. WOODALL, from the Committee on Rules,  
submitted the following

## R E P O R T

[To accompany H. Res. 534]

The Committee on Rules, having had under consideration House Resolution 534, by a nonrecord vote, report the same to the House with the recommendation that the resolution be adopted.

### SUMMARY OF PROVISIONS OF THE RESOLUTION

The resolution provides for consideration of H.R. 3578, the Baseline Reform Act of 2011, under a structured rule. The resolution provides one hour of debate equally divided and controlled by the chair and ranking minority member of the Committee on the Budget. The resolution waives all points of order against consideration of the bill. The resolution provides that the amendment in the nature of a substitute consisting of the text of Rules Committee Print 112-9, dated January 25, 2012, shall be considered as adopted, and provides that the bill, as amended, shall be considered as read. The resolution waives all points of order against provisions in the bill, as amended. The resolution makes in order the amendment to H.R. 3578 printed in part A of this report if offered by Representative Jackson Lee of Texas or her designee. The amendment shall be considered as read, shall be debatable for 10 minutes equally divided and controlled by the proponent and an opponent, shall not be subject to amendment, and shall not be subject to a demand for division of the question. The resolution waives all points of order against the amendment printed in part A of this report. The resolution provides one motion to recommit with or without instructions.

The resolution further provides for consideration of H.R. 3582, the Pro-Growth Budgeting Act of 2011, under a structured rule. The resolution provides one hour of general debate equally divided

and controlled by the chair and ranking minority member of the Committee on the Budget. The resolution waives all points of order against consideration of the bill. The resolution makes in order as original text for purpose of amendment, the amendment in the nature of a substitute consisting of the text of Rules Committee Print 112–10, dated January 25, 2012, and provides that it shall be considered as read. The resolution waives all points of order against the amendment in the nature of a substitute. The resolution makes in order only those further amendments printed in part B of this report. Each such amendment may be offered only in the order printed in this report, may be offered only by a Member designated in this report, shall be considered as read, shall be debatable for the time specified in this report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment, and shall not be subject to a demand for division of the question in the House or the Committee of the Whole. The resolution waives all points of order against the amendments printed in part B of this report. Finally, the resolution provides one motion to recommit with or without instructions.

#### EXPLANATION OF WAIVERS

Although the resolution waives all points of order against consideration of H.R. 3578, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

Although the resolution waives all points of order against provisions in H.R. 3578, as amended, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

Although the resolution waives all points of order against consideration of H.R. 3582, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

The waiver of all points of order against the amendment in the nature of a substitute consisting of the text of Rules Committee Print 112–10 dated January 25, 2012, includes a waiver of clause 7 of rule XVI, prohibiting non-germane amendments. When the Committee on the Budget ordered the bill reported, it included provisions not germane to the bill as introduced. This waiver is necessary because Rules Committee Print 112–10 consists of the text of the bill as reported by the Committee on the Budget.

#### COMMITTEE VOTES

The results of each record vote on an amendment or motion to report, together with the names of those voting for and against, are printed below:

##### *Rules Committee record vote No. 183*

Motion by Mr. McGovern to report open rules for H.R. 3578 and H.R. 3582. Defeated: 4–8.

Majority Members	Vote	Minority Members	Vote
Mr. Sessions .....	Nay	Ms. Slaughter .....	Yea
Ms. Foxx .....	Nay	Mr. McGovern .....	Yea
Mr. Bishop of Utah .....	Nay	Mr. Hastings of Florida .....	Yea
Mr. Woodall .....	Nay	Mr. Polis .....	Yea
Mr. Nugent .....	Nay		
Mr. Scott of South Carolina .....	Nay		
Mr. Webster .....	Nay		
Mr. Dreier, Chairman .....	Nay		

*Rules Committee record vote No. 184*

Motion by Mr. Hastings of Florida to make in order the following amendments and provide the appropriate waivers: amendment #4 to H.R. 3578, offered by Rep. Jackson Lee (TX), which would require the Congressional Budget Office and the Federal Reserve Bank, to the extent practicable, to jointly prepare a study on the Consumer Price Index, and other relevant indicators of inflation upon enactment of this bill; amendment #1 to H.R. 3578, offered by Rep. Loebsack (IA), which would exempt Department of Veterans Affairs discretionary appropriations, amendment #10 to H.R. 3582, offered by Rep. Jackson Lee (TX), which would require the Congressional Budget Office, to the extent practicable, to include a microeconomic and statistical component in order to ascertain the potential impact of the Act on small businesses; amendment #7 to H.R. 3582, offered by Rep. Quigley (IL), which would require the CBO to prepare a macroeconomic impact analysis for any bill or resolution that provides aggregate new budget authority for any fiscal year for infrastructure spending estimated under Section 402 to be greater than 0.25 percent of GDP. The analysis would only be done for those sections of the bill or resolution that contain infrastructure spending. Defeated: 4–8.

Majority Members	Vote	Minority Members	Vote
Mr. Sessions .....	Nay	Ms. Slaughter .....	Yea
Ms. Foxx .....	Nay	Mr. McGovern .....	Yea
Mr. Bishop of Utah .....	Nay	Mr. Hastings of Florida .....	Yea
Mr. Woodall .....	Nay	Mr. Polis .....	Yea
Mr. Nugent .....	Nay		
Mr. Scott of South Carolina .....	Nay		
Mr. Webster .....	Nay		
Mr. Dreier, Chairman .....	Nay		

SUMMARY OF THE AMENDMENT IN PART A MADE IN ORDER

1. Jackson Lee (TX): Would require the CBO to prepare an analysis and study on the impact of the Act on present and future Social Security recipients. (10 minutes)

SUMMARY OF THE AMENDMENTS IN PART B MADE IN ORDER

1. Peters (MI): Would add a findings section addressing the macroeconomic impact of the tax cuts of 2001 and 2003. (10 minutes)
2. Connolly (VA): Would extend the requirement for the Congressional Budget Office to prepare macroeconomic analysis of major legislation to bills or resolutions reported by the Appropriations Committees of each Chamber. (10 minutes)

3. Walz (MN): Would include interest rates among the major economic variables to be estimated in the macroeconomic economic impact analysis. (10 minutes)

4. Fudge (OH): Would add income equality among the variables used to determine the economic impact of the bill. (10 minutes)

5. Jackson Lee (TX): Would require CBO to include as part of their macroeconomic analysis estimates of the potential impact, if any, on HUB ZONE areas as defined by the Small Business Act. (10 minutes)

6. Quigley (IL): Would require the CBO to establish a website where taxpayers could enter their annual income and receive an estimate of the amount of their projected contribution to or receipt from any applicable major bill or resolution over the next 10 years, assuming the taxpayer has constant annual income. (10 minutes)

7. Flake (AZ): Would lower the threshold for requiring a dynamic score from .25% of the current GDP to \$5 billion. (10 minutes)

8. Cicilline (RI): (SUBSTITUTE) Would amend the Congressional Budget Act of 1974 to require that, in addition to preparing cost estimates for each bill or resolution reported by any committee of the House, the Congressional Budget Office also prepare an estimate of the number of jobs which would be created, sustained, or lost in carrying out the measure—including regional and State level estimates. (10 minutes)

#### PART A—TEXT OF AMENDMENT MADE IN ORDER

At the end of the bill, add the following new section:

#### **SEC. 4. ADDITIONAL CBO REPORT TO BUDGET COMMITTEES ON IMPACT OF THIS ACT ON SOCIAL SECURITY RECIPIENTS.**

Not later than 90 days after the date of enactment of this Act, the Director of the Congressional Budget Office shall prepare an analysis and study of the impact of the amendments made by this Act on present and future recipients of benefits under title II of the Social Security Act and transmit such analysis and study to the Committees on the Budget of the House of Representatives and the Senate.

#### PART B—TEXT OF AMENDMENTS MADE IN ORDER

##### **1. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE PETERS OF MICHIGAN OR HIS DESIGNEE, DEBATALE FOR 10 MINUTES**

Page 1, line 1, after “**SHORT TITLE**” insert “; **FINDINGS**”.

Page 1, line 2, insert “(a) SHORT TITLE.—” before “This Act”.

Page 1, after line 3, insert the following new subsection:

(b) **FINDINGS.**—Congress finds the following:

(1) On January 8, 2003, White House Press Secretary Ari Fleischer said that President Bush believed that the tax cut package enacted in 2001 and expanded in 2003 would “create additional revenues for the Federal Government and pay for itself.”.

(2) Before the tax cuts of 2001 and 2003 were enacted, the Congressional Budget Office projected gradually rising surpluses, from 2.7 percent of gross domestic product in 2001 to

5.3 percent of gross domestic product by 2011, with the Federal Government operating debt free by 2009.

(3) The Congressional Budget Office estimates that the tax cuts of 2001 and 2003 have added over \$2 trillion to budget deficits from 2002–2011.

(4) Despite signing the tax cuts of 2001 and 2003 into law, President George W. Bush's administration had, according to the Wall Street Journal, “the worst track record for job creation since the government began keeping records” in 1939.

(5) From 2001 to 2009, gross domestic product grew at the slowest pace for any eight-year span since 1953.

(6) Median household income declined during the Bush Administration for the first time since 1967, when this data began to be tracked.

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**2. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE CONNOLLY OF VIRGINIA OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES**

Page 1, lines 14 and 15, strike “(except the Committee on Appropriations of each House)”.

Page 1, line 16, before the comma, insert “or as a standalone analysis in the case of the Committee on Appropriations of each House”.

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**3. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE WALZ OF MINNESOTA OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES**

Page 2, line 14, insert “interest rates,” after “employment.”.

Page 3, line 7, insert “interest rates,” after “employment.”.

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**4. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE FUDGE OF OHIO OR HER DESIGNEE, DEBATABLE FOR 10 MINUTES**

Page 2, line 14, strike “and” and on line 15, before the period, insert “, and income inequality”.

Page 3, line 7, strike “and” and on line 8, insert “, and income inequality” after “tax revenues”.

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**5. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE JACKSON LEE OF TEXAS OR HER DESIGNEE, DEBATABLE FOR 10 MINUTES**

Page 2, line 18, after the period insert the following new sentence: “The analysis shall also include estimates of the potential impact, if any, on HUBZones (as such term is defined in section 3(p) of the Small Business Act (15 U.S.C. 632(p))).”

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**6. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE QUIGLEY  
OF ILLINOIS OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES**

Page 3, after line 2, insert the following:

“(c) TAXPAYER RECEIPT.—The Director shall create and maintain a permanent website with the domain name TaxpayerReceipt.gov (or a similar name if that is unavailable) and that includes a calculator that allows taxpayers to enter their annual income and receive an estimate of the amount of their projected contribution to or receipt from any applicable major bill or resolution in the budget year and the succeeding nine years, assuming the taxpayer has a constant annual income.”.

Page 3, line 3, strike “(c)” and insert “(d)”.

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**7. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE FLAKE OF  
ARIZONA OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES**

Page 3, lines 20 through 22, strike “.25 percent of the current projected gross domestic product of the United States” and insert “\$5,000,000,000”.

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**8. AN AMENDMENT IN THE NATURE OF A SUBSTITUTE TO BE OFFERED BY REPRESENTATIVE CICILLINE OF RHODE ISLAND OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES**

Strike all after the enacting clause and insert the following:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Jobs Score Act of 2012”.

**SEC. 2. AMENDMENT TO THE CONGRESSIONAL BUDGET ACT OF 1974.**

Section 402 of the Congressional Budget Act of 1974 (2 U.S.C. 653) is amended—

- (1) in paragraph (2), by striking “and”;
- (2) in paragraph (3), by striking the period and inserting “; and”; and

(3) by inserting after paragraph (3) the following:

“(4) an estimate of the number of jobs which would be created, sustained, or lost in carrying out such bill or resolution in the fiscal year in which it is to become effective and in each of the 4 fiscal years following such fiscal year, together with the basis for each such estimate, and to the extent practicable, the analysis shall include regional and State-level estimates of jobs that would be created, sustained, or lost.”.

